# Modernising conservation land management

Public consultation

November 2024 – February 2025

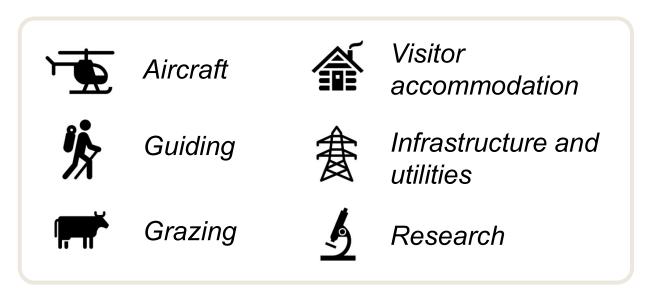


New Zealand Government



### Concessions

### Concessions allow a range of activities on public conservation land



### Around 3 in 10 applications have been on hand for more than a year

< 3 months	3 to 6 months	6 to 12 months	1+ year
~25%	~25%	~20%	~30%

## **Management** planning

### Legislation and plans determine whether concessions are granted

### Legislation

Must be consistent with the purpose of the Act and land classification

## Statutory planning documents

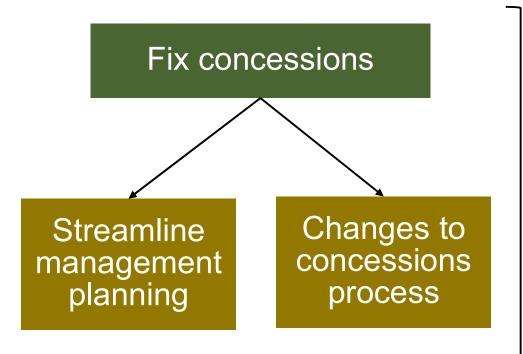
- Set objectives and rules
- Overlapping and outdated planning documents
- 80% of plans due for review
- General policy set in 2005

### Concession decisions

Effects should be avoided, remedied or mitigated



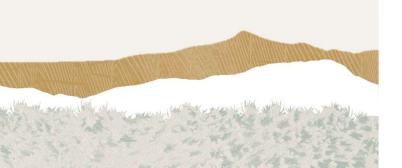
## Government objectives for this work



Clarify role of iwi in these processes

Get better outcomes from concessions

Enable more flexibility for land exchanges and disposals



# The Treaty of Waitangi / Te Tiriti o Waitangi

Section 4 requires DOC and the Minister of Conservation to give effect to Treaty principles when doing anything under conservation law.

- These proposals would not change section 4.
- The proposals aim to provide more clarity on how to give effect to Treaty principles.

### **Treaty settlements**

- Many settlements provide roles for iwi in concessions and planning processes.
- Treaty settlements will be upheld.

# Streamlining management planning

## Streamlining management planning

#### Current

Conservation Act, National Parks Act, Reserves Act etc.

Regulations and bylaws

Conservation General Policy General Policy for National Parks

Conservation Management Strategies

Conservation Management Plans

National Park Management Plans

#### **Proposed**

Conservation Act, National Parks Act, Reserves Act etc.

Regulations and bylaws

National Conservation Policy Statement (NCPS)

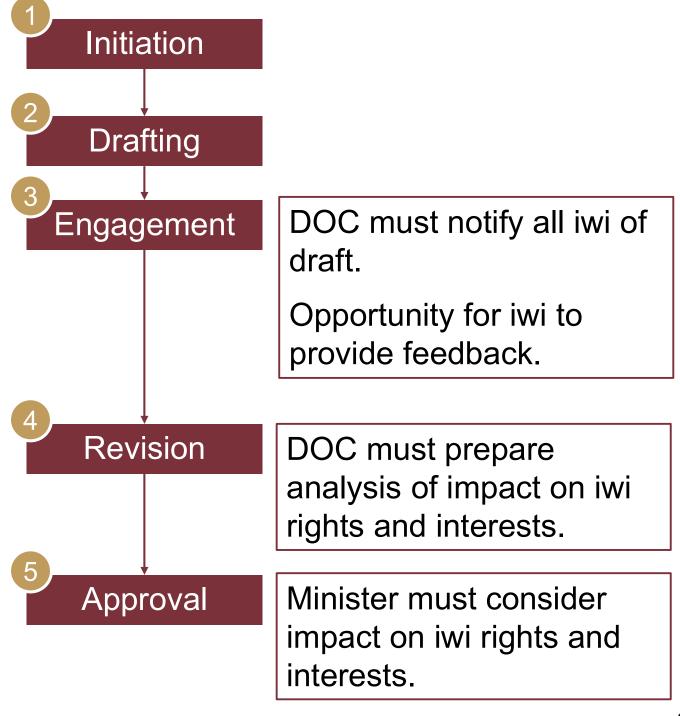
Approved by Minister of Conservation

#### Area Plans

Approved by Minister of Conservation



# Proposed process for National Conservation Policy Statement

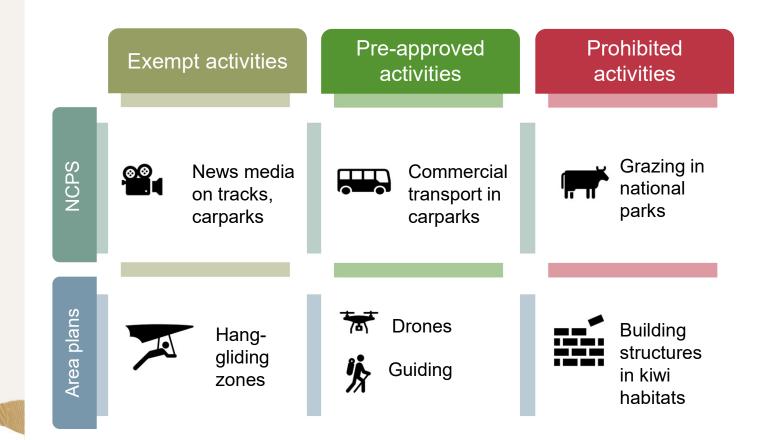


## Proposed process for area plans



### Making plans more effective

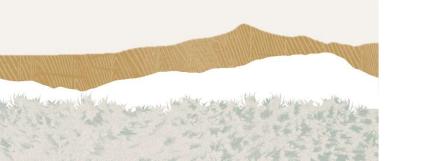
- Plans will focus on long term biodiversity, recreation, historic and cultural outcomes on conservation land.
- They will also consent activities on conservation land.



## Enhancing use of amenities areas

- An amenities area is a small area in a national park or conservation park for visitor and related services.
- The Government proposes:
  - Replacing the two current amenities area tools with a new one.
  - Using the new tool for more detailed spatial planning.
  - Better integrating amenities areas into the planning system.

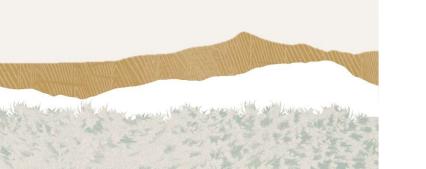




# Summary of management planning proposals

- Streamlined structure:
  - Replace two general policies with one National Conservation Policy Statement.
  - Replace three types of strategies and plans with area plans.
- Revised processes for making or reviewing plans.
- Focus plans on outcomes and activity classes for concessions.

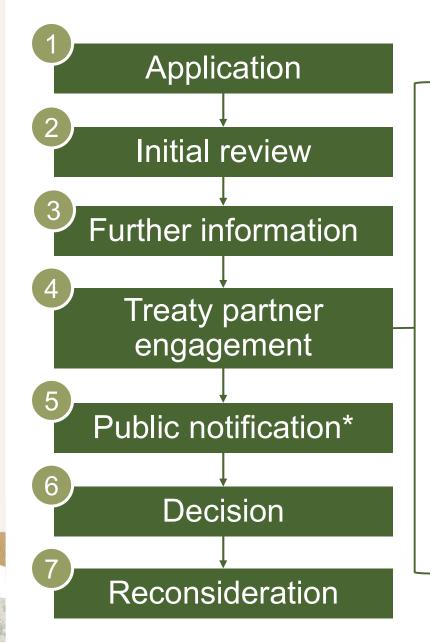




# Improving the concessions process

# Proposed process for individual concessions

For concession applications not covered by activity classes in National Conservation Policy Statement or area plans:



Treaty partner views must be sought unless:

- Views are known.
- Only minor changes are proposed.

Treaty partners have 20 working days to provide their views, or any reasonable, longer timeframe specified.

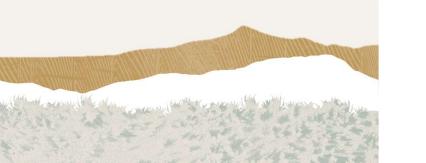
Statutory timeframes in settlements will be upheld.

## Better outcomes from concessions

# Investor certainty and better outcomes

- Clarifying when and how concessions are competitively allocated.
- Rules and processes to smooth transitions between operators (e.g. asset valuation).
- Modernising contractual management of concessions, including:
  - How concession fees are set.
  - Standard terms and conditions.





# When to competitively allocate a concession

Competitive allocation could be used where:

- There is likely to be a market.
- There is limited supply or exclusive use.
- It makes sense given time and cost to run a competitive process.

#### Methods



**Expression of Interest**: Used to ascertain demand and/or potential uses of the land.



**Auction**: Price-based allocation where best use and concession conditions are known.

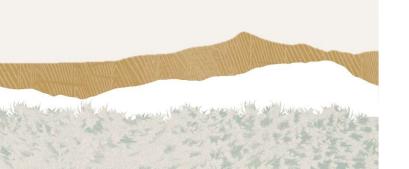


**Tender**: Parties compete over the quality of the offering when use is broadly known.

## How to choose a concessionaire

### Proposed criteria

- Recognition of Treaty rights and interests.
- · Performance.
- Returns to conservation.
- Offerings to visitors.
- Benefits to the local area.



### Land exchange and disposal

### **Current issues**

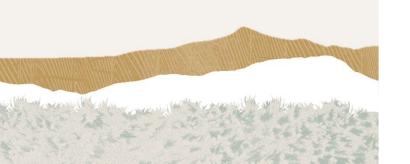
- The law only allows conservation land to be exchanged or disposed if it is of no or very low conservation value.
- There are situations where we miss out on potential conservation benefits.
- This also limits Treaty partners' ability to acquire land.

### Land exchange

Exchange of land between Crown and a private landowner.

### Land disposal

Transfer of land ownership from the Crown to another party.



# Proposals for exchange and disposal

#### Test

- An exchange or disposal would only be possible if it would result in net conservation benefit.
- For disposals only: Land would need to be surplus to conservation needs.

#### Exclusions

- Land of international or national significance.
- Land in national reserves.
- Land in ecological areas.
- Land listed in Schedule 4 of the Crown Minerals Act 1991.

## Proposals for exchange and disposal

## Other proposals

- Land would not need to first be classified as stewardship land.
- Conservation covenants could be used to ensure continued protection.
- Rights of first refusal outlined in Treaty settlements will apply.
- DOC will engage early with Treaty partners when suitable land is identified, or an application is received.

## Your feedback will inform Government decisions

## How to provide feedback

Submissions close on 28 February 2025.



Fill in a submission form at <a href="https://www.doc.govt.nz/modernising-conservation-land-management-consultation">www.doc.govt.nz/modernising-conservation-land-management-consultation</a>.



Email a submission to <a href="mailto:landlegislation@doc.govt.nz">landlegislation@doc.govt.nz</a>.



Post a submission to:

Department of Conservation 18 – 32 Manners St PO Box 10420, Wellington 6143 Attention: Modernising conservation land management consultation submissions

### What happens next

